# **Iowa Department of Human Services**



Mental Health and Disabilities Services Funding

**January 26, 2012** 

## **OVERVIEW**

## Mental Health and Disabilities Services (MHDS) funding comes from the following sources:

- Federal Funds
- State Funds
- Local County Property Tax

#### Federal funds include:

- Federal share of Medicaid
- Mental Health Block Grant
- Social Services Block Grant
- Money Follows the Person Grant

#### State funds include:

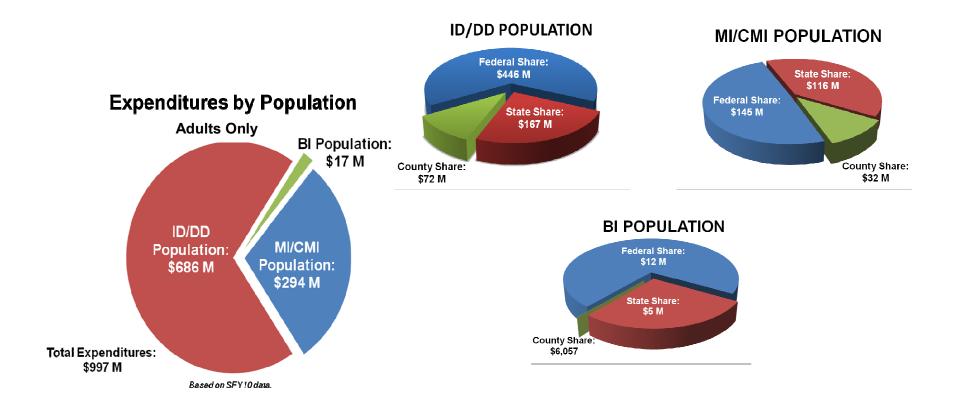
- State funds allocated to and managed by the counties FY 2012 total \$176,366,843
  - Energy Replacement Tax
  - Property Tax Relief
  - Allowed Growth
  - Community Services
  - o Risk Pool
- State funds administered by DHS
  - Non-federal share of Medicaid for services/persons assigned to the state
  - State Payment Program

#### Local County property tax:

- Property tax limited to a maximum of \$124,406,065
  - Maximum levy was limited in FY 1996 to \$125.8 million
  - Maximum levy was further limited in FY 2010 to \$124.4 million due to the Replacement Generation Tax
  - o Current levy is \$119,470,718

#### **Characteristics of the MHDS System:**

- Most MHDS expenditures are for persons with intellectual disabilities and most of those are Medicaid funded
- The Federal and state government fund the majority of MHDS services
- Medicaid services are entitlements, so those expenditures must be paid first
- What remains is used for non-Medicaid services (e.g., housing, vocational and transportation) and non-Medicaid populations (primarily persons with a mental illness) and administration



#### **Funding Responsibilities**

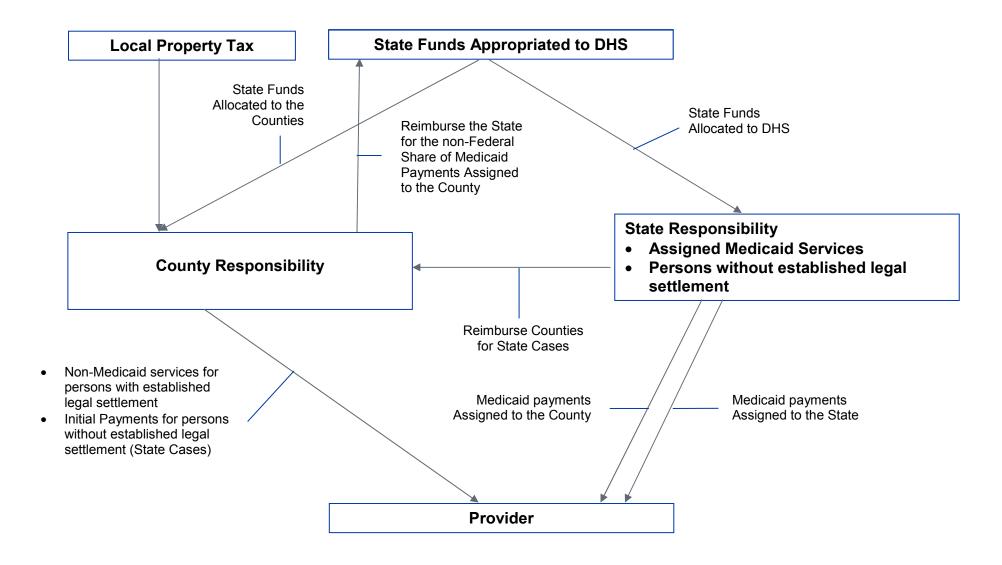
The Counties are responsible for the costs of:

- State Mandates
  - Involuntary commitment services for adults and children: Evaluations, hospital costs, transportation, attorney's fees, and advocate costs
- The non-Federal share of Medicaid for adults with established legal settlement including:
  - Intermediate Care Facilities for Persons with Mental Retardation including a capped per diem for the two State Resource Centers
  - Home and Community Based Services Waiver for Persons with an Intellectual Disability (ID)
  - Habilitation Services
  - Nursing Facilities for Adults with a Mental Illness
  - Targeted Case Management ½ of the non-Federal share for ID adults
- Non-Medicaid Services for persons with established legal settlement described in the county's plan

#### DHS is responsible for the cost of:

- The non-Federal share of Medicaid for:
  - Mental health services
  - Children with an SED Waiver
  - III and Handicapped Waiver
  - Brain Injury and Physical Disability Waiver Services
  - Targeted Case Management for persons with chronic mental illness
  - o Targeted Case Management 1/2 the non-Federal share for ID adults
  - All services to persons without legal settlement
- Reimbursement to the counties for the non-Medicaid costs of serving persons without established legal settlement

## **FUNDING FLOW**



## MHDS EXPENDITURE FORECAST

Medicaid services are entitlements and must be paid first. What remains is what can be used for non-Medicaid services. As Medicaid expenditures rise, non-Medicaid funding shrinks. Based on information available last session, DHS forecasted a \$56 million gap in FY 2013 non-Medicaid funding compared with the forecasted FY 2012 amount.

## **GOVERNOR'S BUDGET RECOMMENDATION**

<u>Governor's Budget Recommendation (GBR):</u> Includes enhancements to begin Mental Health and Disabilities Services (MHDS) Redesign in FY 2013, a year sooner than envisioned in SF 525. The GBR includes the following funding sources:

<ul> <li>State General Funds</li> </ul>	\$17,750,00
<ul> <li>The State Balancing Incentive Payments Program</li> </ul>	\$11,250,00
Magellan Claims Recovery	\$1,000,000
TOTAL	\$30,000,00
The GBR uses these funds for the following:	
<ul> <li>A "buy-down" of the county's share of non-federal Medicaid funds</li> </ul>	\$26,100,000 <sup>1</sup>
<ul> <li>Technical assistance for the newly forming Regions from one time funds from CHIP contingency funds - \$500,000</li> </ul>	
<ul> <li>Cost of Health Homes for children out of state children (Matched 90/10 by Federal Medicaid)</li> </ul>	\$500,000
Standardized assessments	\$3,000,000
<ul> <li>Added DHS Staff (3 – 4 salaries plus benefits) and other Administrative costs</li> </ul>	\$400,000
TOTAL	\$30,000,000

<sup>1.</sup> The GBR would relieve the counties of all responsibility for Medicaid except for about 12% of the non-Federal share of ICFs/MR and the non-Federal share for the State Resource Centers.

The GBR reduces the \$56 million gap for non-Medicaid services to \$30 million.

The counties recently reported their actual FY 2011 year end expenditures. In aggregate the counties' FY 2011 year end fund balances were \$20 million more than forecasted last year. This will further reduce the now \$30 million gap for non-Medicaid funding. However the exact amount of reduction is not yet known: the Department is currently analyzing the counties FY 2011 balances and the counties January reports to more accurately identify the remaining gap.

# MHDS REDESIGN

The following is a summary of the DHS Redesign modified to reflect the Governor's Budget Recommendation. This modified plan completes the Medicaid "buy-out" in FY 2014. The new critical core services are phased-in more slowly so the fiscal impact in any one fiscal year is more manageable.

Amounts in Millions										
	Projected	With No Changes	Dec 9 <sup>th</sup> Plan	GBR		Revised Phase-In				
	FY 2012	FY 2013	FY 2013	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017		
Medicaid Expenditures	\$217	\$231	\$231	\$231	\$238	\$245	\$253	\$261		
Non-Medicaid Expenditures	\$144	\$88	\$135	\$114	\$139	\$143	\$147	\$152		
Total	\$361	\$319	\$366	\$345	\$377	\$388	\$400	\$413		
Cost of Phased-In Critical Core Services			\$5	\$4	\$13	\$47	\$60	\$66		
Other Funding Sources			-\$10	-\$12	-\$21	-\$27	-\$27	-\$27		
TOTAL	\$361	\$319	\$361	\$337	\$369	\$408	\$433	\$452		
Net Increase from FY 2013 Approved			\$42	\$18	\$50	\$89	\$114	\$133		
Year to Year Increase					\$32	\$39	\$25	\$19		

Other funding sources are: The State Balancing Incentive Payments Program, Magellan Claims Recovery and in FY 2014 the Affordable Care Act